

**TOWN OF GREENSBORO, VERMONT**

FINANCIAL STATEMENTS  
AND  
INDEPENDENT AUDITOR'S REPORTS

JUNE 30, 2023

TOWN OF GREENSBORO, VERMONT

JUNE 30, 2023

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**INDEPENDENT AUDITOR'S REPORT**

The Select Board  
Town of Greensboro, Vermont

**Report on the Audit of the Financial Statements**

**Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Greensboro, Vermont, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Greensboro, Vermont's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Greensboro, Vermont, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Greensboro, Vermont, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Greensboro, Vermont's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

The Select Board  
Town of Greensboro, Vermont

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Greensboro, Vermont's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Greensboro, Vermont's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of the net pension liability and schedule of pension contributions on pages 29 to 37, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Greensboro, Vermont's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Select Board  
Town of Greensboro, Vermont

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2023, on our consideration of the Town of Greensboro, Vermont's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Greensboro, Vermont's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Greensboro, Vermont's internal control over financial reporting and compliance.

*Pace & Hawley, LLC*

Berlin, Vermont  
December 20, 2023

**TOWN OF GREENSBORO, VERMONT**  
**Management's Discussion and Analysis**  
**June 30, 2023**

This discussion and analysis of the Town of Greensboro, Vermont's financial performance provides an overview of the Town's financial activities for the year ended June 30, 2023. Please read it in conjunction with the Town's financial statements.

**Financial Highlights**

- The Town's governmental activities net position increased by \$41,632 because of this year's operations.
- The General Fund reported a net increase in fund balance of \$58,247 because of this year's operations.
- The unassigned fund balance for the General Fund was a surplus of \$534,488 as of June 30, 2023.

**Overview of the Financial Statements**

Management's discussion and analysis introduces the Town's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The government-wide financial statements present a long-term view and are designed to provide the reader with a broad overview of the Town's finances. Governmental fund financial statements report the Town's operations in more detail than the government-wide financial statements by providing information about the Town's most significant funds.

**Government-wide Financial Statements**

One of the most important questions to ask about the Town's finances: "Is the Town as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information about the Town as a whole and about the activities in a way that helps answer this question. The statements are prepared similar to the private sector using the accrual basis of accounting. Under this basis of accounting, all of the current year's revenues and expenses are reported when earned or incurred regardless of when cash is paid or received.

The statement of net position is used to report all that the entity owns and owes. The difference between the two is reported as net position. This classification of net position is broken into three categories, the first being the portion of net investment in capital assets to indicate that this amount is not accessible for other purposes. A second portion of net position reflects resources not accessible for general use because their use is subject to restrictions enforceable by third parties. Any remaining net position is classified as unrestricted.

The statement of activities is used to report all changes in a Town's net position from one year to another. The statement is presented using a net cost format designed to highlight the portion of each functional activity that must be financed from the Town's own resources. The statement first reports all direct costs associated with each functional activity, then reports dedicated outside resources (program revenues) as a direct reduction to arrive at the programs net cost to the Town.

**Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds, not the Town as a whole. Some funds may be required to be established by accounting principles or state law. The Town's Select Board may establish other funds to help them control and manage money for particular purposes, or to show that it is meeting legal responsibilities for using certain taxes, grants, and other monies.

**TOWN OF GREENSBORO, VERMONT**  
**Management's Discussion and Analysis**  
**June 30, 2023**

Governmental Funds - The Town's operations are reported in the governmental funds. These funds place their focus on near-term financing needs. Financial assets include cash as well as other assets that will convert to cash in the course of their ordinary lives. Governmental funds do not report capital assets because such assets will be used in operations rather than be converted to cash, and therefore, are not available to spend. The Town reports four major governmental funds; the General Fund, the Highway Fund, the Capital Budget Fund and the Highway Equipment Reserve Fund.

The Town adopts annual appropriated budgets for its General Fund and Highway Fund. Budgetary comparison schedules have been provided for the General Fund and Highway Fund to demonstrate compliance with these budgets.

Fiduciary Fund – The custodial fund is used to report the receipt and disbursement of statewide education property taxes.

**Notes to Financial Statements**

Notes to Financial Statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 18.

**Financial Analysis of the Government as a Whole**

Government-wide Net Position – The following analysis focuses on the net position, and the changes in net position of the Town as a whole. The governmental activities net position of the Town increased from \$3,537,364 to \$3,578,996. The governmental activities unrestricted net position, the part of net position that can be used to finance operations without constraints externally imposed by creditors or imposed by law through constitutional provisions or enabling legislation, stood at \$1,693,415 at June 30, 2023.

The following is a summary of the Town's government-wide net position as of June 30,:

	Governmental Activities	
	2023	2022
Current assets	\$ 2,394,274	\$ 2,346,409
Capital assets, net	<u>1,969,861</u>	<u>1,966,403</u>
Total assets	4,364,135	4,312,812
Deferred outflows	<u>106,544</u>	<u>59,720</u>
Current liabilities	298,935	259,549
Noncurrent liabilities	<u>554,682</u>	<u>472,347</u>
Total liabilities	853,617	731,896
Deferred inflows	<u>38,066</u>	<u>103,272</u>
Net position		
Net investment in capital assets	1,609,934	1,550,569
Restricted	275,647	260,910
Unrestricted	<u>1,693,415</u>	<u>1,725,885</u>
Total net position	\$ <u>3,578,996</u>	\$ <u>3,537,364</u>

Government-wide Statement of Activities – For the year ended June 30, 2023, governmental activities reported total revenues of \$2,220,093 and total expenses of \$2,178,461 resulting in a change in net position of \$41,632.

**TOWN OF GREENSBORO, VERMONT**  
**Management's Discussion and Analysis**  
**June 30, 2023**

The following is a summary of the Town's governmental activities for the year ended June 30,:

	Governmental Activities	
	2023	2022
Revenues:		
Program revenues:		
Charges for services	\$ 34,134	\$ 40,401
Operating grants and contributions	449,980	401,067
General revenues:		
Property taxes	1,673,449	1,648,023
Investment income	24,286	16,157
Sale of capital assets	19,896	-
Miscellaneous	18,348	7,212
Total revenues	2,220,093	2,112,860
Expenses:		
General government	711,537	531,898
Highway	1,076,868	1,007,765
Public safety	334,268	310,496
Solid waste	8,497	9,019
Culture and recreation	14,279	10,862
Cemetery	24,612	25,329
Interest	8,400	9,464
Total expenses	2,178,461	1,904,833
Increase in net position	41,632	208,027
Net position, beginning of year	3,537,364	3,329,337
Net position, end of year	\$ 3,578,996	\$ 3,537,364

Some of the significant changes in governmental activities revenues and expenses were as follows:

- \$104K in ARPA funds, revenue.
- 2023 Mack Truck from HERF, \$193,885.
- 2023 Trailer from HERF, \$43,710.
- Removal of decrepit tax sale structure at 939 Main Street, \$28,844.
- 22K fire department suit upgrade from capital fund.
- 128K in ARPA funds dispersed to various organizations.



**TOWN OF GREENSBORO, VERMONT**  
**Management's Discussion and Analysis**  
**June 30, 2023**

**Financial Analysis of the Town's Governmental and Fiduciary Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related laws and regulations.

Governmental funds – Governmental fund financial reporting focuses on short-term spendable resources and balances of spendable resources at year-end. The major governmental funds of the Town are the General Fund, Highway Fund, Capital Budget Fund and Highway Equipment Reserve Fund.

As of June 30, 2023, the Town's governmental funds reported combined ending fund balances of \$2,118,453. Of this, \$7,912 was nonspendable, \$275,647 was restricted, \$1,443,026 was committed for specific purposes, and \$391,868 was unassigned.

General Fund - The General Fund is the primary operating fund of the Town and supports the majority of the services provided by the Town. Total fund balance of the General Fund as of June 30, 2023, was \$542,400 of which \$534,488 was unassigned. The General Fund had an increase in fund balance of \$58,247 for the year ended June 30, 2023, compared to a net budgeted increase in fund balance of \$0.

Highway Fund – This special revenue fund is used to account for activity of the Town's highway department. Total fund balance of the Highway Fund as of June 30, 2023, was \$228,128. The entire fund balance was committed for highway use. The Highway Fund had a decrease in fund balance of \$55,689 for the year ended June 30, 2023, compared to a net budgeted change in fund balance of \$0.

Capital Budget Fund – The Capital Budget Fund is used to account for funds committed for capital projects, capital equipment and related purposes. Total fund balance of the Capital Project Fund as of June 30, 2023, was \$348,818. The Capital Budget Fund had an increase in fund balance of \$64,439 for the year ended June 30, 2023.

Highway Equipment Reserve Fund – The Highway Equipment Reserve Fund is used to account for funds committed for highway related capital projects, capital equipment or related purposes. Total fund balance of the Highway Equipment Reserve Fund as of June 30, 2023, was \$856,691. The Highway Equipment Reserve Fund had a decrease in fund balance of \$15,214 for the year ended June 30, 2023.

Fiduciary Fund – The Custodial Fund is used to for statewide education property taxes. For the year ended June 30, 2023, the Town collected and distributed \$3,788,950 in education property taxes as required by the State of Vermont.

**General Fund Budgetary Highlights**

The schedule comparing the Town's original budget and actual results are included on pages 29 to 35.

For the year ended June 30, 2023, actual General Fund revenues were \$1,198,135 compared to budgeted amounts of \$1,162,704. Differences in actual versus budgeted revenues were primarily the results of the following items:

- Caspian Milfoil grant not included in budget.
- Additional cemetery lots and donations.

**TOWN OF GREENSBORO, VERMONT**  
**Management's Discussion and Analysis**  
**June 30, 2023**

For the year ended June 30, 2023, actual General Fund expenditures and transfers were \$1,139,888 compared to budgeted amounts of \$1,162,704. Differences in actual versus budgeted expenditures were primarily the results of the following items:

- Elections over-budgeted.
- The Town lacked an Assessor for part of the year.
- Development Review Board legal fees not required.
- \$10K budgeted for additional police services that were not used.

**Capital Assets and Debt Administration**

Capital assets governmental activities - As of June 30, 2023, the Town had \$1,969,861 net of accumulated depreciation, invested in capital assets including land, infrastructure, buildings and improvements, vehicles and equipment for governmental activities. The amount represents a \$3,458 increase from the prior year. Significant additions to capital assets for the year ended June 30, 2023, were:

- 2023 trailer.
- 2023 Mack Truck.

Debt governmental activities – As of June 30, 2023, the Town's governmental activities outstanding debt, consisting of notes payable, VMERS net pension liability, and accrued compensated absences was \$611,718, an increase of \$83,464 over the prior year. There were no new governmental activities debt additions for the year ended June 30, 2023 as the increase was the result of the increase in VMERS net pension liability.

**Economic Factors and Next Year's Budgets and Rates**

The Town's elected and appointed officials considered many factors when setting the fiscal year 2024 budget and tax rates. Some of these factors are the economy, wages and unemployment in the region and the fees charged in other municipalities as well as the capital improvements authorized by voters.

The Select Board recommends a fiscal year 2024 operating expenditure and transfer budget of \$2,104,396. This represents an increase of 6.7% over the fiscal year 2023 operating expenditure and transfer budget of \$1,973,120.

**Request for Information**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to: Town of Greensboro, P.O. Box 119, Greensboro, Vermont 05841.

**TOWN OF GREENSBORO, VERMONT**  
**Statement of Net Position**  
**June 30, 2023**

	Governmental Activities
<b>Assets</b>	
Current assets:	
Cash and cash equivalents	\$ 1,502,744
Investments	878,672
Property tax receivable	3,344
Due from other governments	1,102
Prepaid expenses	7,912
Other assets	500
Total current assets	2,394,274
Noncurrent assets:	
Capital assets	3,597,897
(Accumulated depreciation)	(1,628,036)
Total noncurrent assets	1,969,861
Total assets	4,364,135
<b>Deferred outflows of resources</b>	
Pension related - VMERS	106,544
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	32,694
Grant advance	207,454
Other liabilities	1,751
Note payable, current portion	57,036
Total current liabilities	298,935
Noncurrent liabilities:	
Accrued vacation	2,296
Note payable, less current portion	302,891
Net pension liability - VMERS	249,495
Total noncurrent liabilities	554,682
Total liabilities	853,617
<b>Deferred inflows of resources</b>	
Property taxes received in advance	33,922
Pension related - VMERS	4,144
	38,066
<b>Net position</b>	
Net investment in capital assets	1,609,934
Restricted	275,647
Unrestricted	1,693,415
Total net position	\$ 3,578,996

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Statement of Activities**  
**For the Year Ended June 30, 2023**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Change in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>Governmental activities</b>				
General government	\$ 711,537	\$ 22,080	\$ 289,697	\$ (399,760)
Highway	1,076,868	-	137,332	(939,536)
Public safety	334,268	7,554	2,725	(323,989)
Solid waste	8,497	-	-	(8,497)
Culture and recreation	14,279	-	19,226	4,947
Cemetery	24,612	4,500	1,000	(19,112)
Interest expense	8,400	-	-	(8,400)
Total governmental activities	\$ 2,178,461	\$ 34,134	\$ 449,980	(1,694,347)
<b>General revenues</b>				
				1,673,449
				24,286
				19,896
				18,348
				1,735,979
				41,632
				3,537,364
				\$ 3,578,996

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Balance Sheet - Governmental Funds**  
**June 30, 2023**

	General Fund	Highway Fund	Capital Budget Fund	Highway Equipment Reserve Fund	Total Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Cash and cash equivalents	\$ 997,536	\$ -	\$ 96,616	\$ 352,221	\$ 56,371	\$ 1,502,744
Investments	-	-	252,202	504,470	122,000	878,672
Property tax receivable	3,344	-	-	-	-	3,344
Due from other governments	1,102	-	-	-	-	1,102
Prepaid expenditures	7,912	-	-	-	-	7,912
Other assets	-	-	-	-	500	500
Due from other funds	-	228,128	-	-	170,999	399,127
Total assets	<u>\$ 1,009,894</u>	<u>\$ 228,128</u>	<u>\$ 348,818</u>	<u>\$ 856,691</u>	<u>\$ 349,870</u>	<u>\$ 2,793,401</u>
<b>Liabilities, deferred inflows of resources and fund balances</b>						
Liabilities:						
Accounts payable	\$ 32,694	\$ -	\$ -	\$ -	\$ -	\$ 32,694
Grant advance	-	-	-	-	207,454	207,454
Other liabilities	1,751	-	-	-	-	1,751
Due to other funds	399,127	-	-	-	-	399,127
Total liabilities	<u>433,572</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>207,454</u>	<u>641,026</u>
Deferred inflows of resources:						
Property taxes received in advance	<u>33,922</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>33,922</u>
Fund balance:						
Nonspendable	7,912	-	-	-	-	7,912
Restricted	-	-	-	-	275,647	275,647
Committed	-	228,128	348,818	856,691	9,389	1,443,026
Unassigned	534,488	-	-	-	(142,620)	391,868
Total fund balance	<u>542,400</u>	<u>228,128</u>	<u>348,818</u>	<u>856,691</u>	<u>142,416</u>	<u>2,118,453</u>
Total liabilities and fund balances	<u>\$ 1,009,894</u>	<u>\$ 228,128</u>	<u>\$ 348,818</u>	<u>\$ 856,691</u>	<u>\$ 349,870</u>	<u>\$ 2,793,401</u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**to the Statement of Net Position**  
**June 30, 2023**

Total fund balances - governmental funds	\$	2,118,453
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Amounts reported for governmental activities in the government-wide statement of net position are different because:

Capital assets used in governmental funds are not current financial resources, and therefore, are not reported in the governmental funds balance sheet:

Capital assets		3,597,897
Accumulated depreciation		(1,628,036)

Deferred outflows of resources, deferred inflows of resources and the net pension liability related to the Town's proportionate share of the VMERS pension plan are not reported in the governmental funds balance sheet		(147,095)
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Liabilities not due and payable in the year are not reported in the governmental funds:		
Accrued vacation		(2,296)
Note payable		<u>(359,927)</u>

Net position - governmental activities	\$	<u>3,578,996</u>
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*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Statement of Revenues, Expenditures and Changes**  
**in Fund Balances - Governmental Funds**  
**For the Year Ended June 30, 2023**  
(Page 1 of 2)

	General Fund	Highway Fund	Capital Budget Fund	Highway Equipment Reserve Fund	Total Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Property taxes	\$ 984,091	\$ 687,716	\$ -	\$ -	\$ -	\$ 1,671,807
Interest on delinquent taxes	1,642	-	-	-	-	1,642
Licenses and permits	6,665	-	-	-	-	6,665
Intergovernmental	157,921	139,594	-	-	139,265	436,780
Charges for services	22,979	-	-	-	4,490	27,469
Investment earnings	10,060	-	2,202	10,707	1,317	24,286
Donations	-	-	-	-	13,200	13,200
Miscellaneous	14,777	3,571	-	-	-	18,348
Total revenues	<u>1,198,135</u>	<u>830,881</u>	<u>2,202</u>	<u>10,707</u>	<u>158,272</u>	<u>2,200,197</u>
<b>Expenditures</b>						
Current:						
General government	498,463	-	-	-	201,509	699,972
Highways, streets and bridges	136,700	814,681	8,971	-	1,750	962,102
Public safety	261,365	-	32,485	-	-	293,850
Solid waste	8,497	-	-	-	-	8,497
Culture and recreation	5,251	-	-	-	8,428	13,679
Cemetery	22,612	-	-	-	2,000	24,612
Capital outlay	-	-	-	182,810	-	182,810
Debt service - principal	-	-	55,907	-	-	55,907
Debt service - interest	-	-	8,400	-	-	8,400
Total expenditures	<u>932,888</u>	<u>814,681</u>	<u>105,763</u>	<u>182,810</u>	<u>213,687</u>	<u>2,249,829</u>
Excess of revenues or (expenditures) (continued)	265,247	16,200	(103,561)	(172,103)	(55,415)	(49,632)

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Statement of Revenues, Expenditures and Changes**  
**in Fund Balances - Governmental Funds**  
**For the Year Ended June 30, 2023**  
(Page 2 of 2)

	<u>General Fund</u>	<u>Highway Fund</u>	<u>Capital Budget Fund</u>	<u>Highway Equipment Reserve Fund</u>	<u>Total Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<i>(continued)</i>						
<b>Other financing sources (uses)</b>						
Sale of capital assets	-	-	-	55,000	-	55,000
Transfers in (out)	<u>(207,000)</u>	<u>(71,889)</u>	<u>168,000</u>	<u>101,889</u>	<u>9,000</u>	<u>-</u>
Total other financing sources (uses)	<u>(207,000)</u>	<u>(71,889)</u>	<u>168,000</u>	<u>156,889</u>	<u>9,000</u>	<u>55,000</u>
Net change in fund balances	58,247	(55,689)	64,439	(15,214)	(46,415)	5,368
Fund balances, beginning of year	<u>484,153</u>	<u>283,817</u>	<u>284,379</u>	<u>871,905</u>	<u>188,831</u>	<u>2,113,085</u>
Fund balances, end of year	\$ <u>542,400</u>	\$ <u>228,128</u>	\$ <u>348,818</u>	\$ <u>856,691</u>	\$ <u>142,416</u>	\$ <u>2,118,453</u>

*The accompanying notes are an integral part of these financial statements.*



**TOWN OF GREENSBORO, VERMONT**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2023**

Net change in fund balances - governmental funds	\$	5,368
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Amounts reported for governmental activities in the government-wide statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are depreciated over their estimated useful lives:

Expenditures for capital assets		182,810
Less: depreciation		(144,248)
Disposal of capital assets		(35,104)

The Town's contribution to VMERS is recorded as an expenditure in the governmental funds. However, in the statement of activities, pension expense is actuarially determined.		(23,101)
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds:

Principal payments on note payable		<u>55,907</u>
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Change in net position - governmental activities	\$	<u>41,632</u>
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*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Statement of Fiduciary Net Position**  
**Fiduciary Fund**  
**June 30, 2023**

	<u>Custodial Fund</u>
<b>Assets</b>	
Due from other governments	\$ <u>        -</u>
<b>Liabilities</b>	
Due to other governments	<u>        -</u>
<b>Net position</b>	\$ <u>        -</u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Fund**  
**June 30, 2023**

	<u>Custodial Fund</u>
<b>Additions</b>	
Statewide education taxes collected for other governments	\$ <u>3,788,950</u>
<b>Deductions</b>	
Statewide education taxes paid to other governments	<u>3,788,950</u>
Change in net position	-
Net position, beginning of year	<u>-</u>
Net position, end of year	\$ <u><u>-</u></u>

*The accompanying notes are an integral part of these financial statements.*

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**1. Summary of significant accounting policies**

The Town of Greensboro, Vermont (the Town) was chartered in 1781 under the provisions of the State of Vermont. The Town operates under a Board of Selectmen form of government and provides the following services as authorized by its charter: public safety, streets and highways, public improvements, planning and zoning, and general administrative services.

The Governmental Accounting and Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The financial statements of the Town have been prepared in conformity with generally accepted accounting principles as applied to governmental entities. The following is a summary of the Town's more significant accounting policies:

A. Reporting entity - The Town is a primary unit of government under reporting criteria established by the GASB. In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units and evaluated them against the criteria established by the GASB. Based on these criteria, there are no other entities that are considered to be component units of the Town that should be included in these financial statements.

B. Basis of presentation

Fund accounting: The accounts of the Town are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

Government-wide statements: The statement of net position and the statement of activities present financial information about the Town's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. The effect of interfund activity has been removed from these statements.

Fund financial statements: Fund financial statements are presented according to each fund category; governmental and fiduciary. Separate financial statements are provided for each of these categories. Major governmental funds are reported as separate columns in the fund financial statements. All remaining funds are aggregated and reported as nonmajor funds.

The Town reports the following major funds:

Governmental funds:

General Fund - This fund is used to account for the primary activity of the Town. Property tax revenues and other sources of revenue used to finance the fundamental operations of the Town are included in this fund. This fund is charged with all costs of operating the government for which a separate fund has not been established.

Highway Fund - This special revenue fund is used to account for activity related to the Town's highway department. Intergovernmental revenue restricted for highway activities is reported in this fund.

Capital Budget Fund - This capital project fund is used to account for assets that have been committed, by taxpayer approved articles, for capital equipment purchases and projects.

Highway Equipment Reserve Fund - This capital project fund is used to account for assets that have been committed, by taxpayer approved articles, for highway capital equipment and projects.

The Town also reports fiduciary activities in a custodial fund used to report statewide education property taxes collected on behalf of the State of Vermont and paid to other governments.

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**1. Summary of significant accounting policies (continued)**

- C. Measurement focus and basis of accounting - The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. Measurement focus refers to what items are reported on the financial statements. Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this model, revenues are recognized when both measurable and available for use. Expenditures are recorded when the liability has occurred, if measurable. Measurable means that the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the fiscal year and other revenues to be available if they are collected within 6 months of the end of the fiscal year. Expenditures related to principal and interest on general long-term debt that has not matured, compensated absences, and claims and judgments are recorded only when payment is due.

Fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Additions are recorded when they occur and deductions when a liability has occurred, regardless of the related cash flows.

- D. Governmental fund equity - In the fund financial statements, governmental fund balance is presented in five possible categories:

Nonspendable – Resources which cannot be spent because they are either a) not in spendable form; or b) legally or contractually required to be maintained intact.

Restricted – Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed – Resources which are subject to limitations the government imposes upon itself at its highest level of decision making, and that remain binding unless removed in the same manner. For the purposes of defining the committed fund balance category, the Town considers the taxpayers, through voted Town Articles, its highest level of decision-making authority.

Assigned – Resources neither restricted nor committed for which a government has a stated intended use as established by the Select Board or a body or official to which the Select Board has delegated the authority to assign amounts for specific purposes.

Unassigned – Resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include any negative residual balance resulting from expenditures exceeded amounts restricted, committed or assigned for a specific purpose.

For the classification of governmental fund balances, the Town does not have a formal policy regarding which classification should be reduced first when more than one classification is available. However, the Town has generally considered an expenditure to be made from the most restrictive first when more than one classification is available.

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**1. Summary of significant accounting policies (continued)**

For the classification of net position, the Town does not have a formal policy regarding which classification should be reduced first when more than one classification is available. However, the Town has generally considered an expense to be made from the most restrictive first when more than one classification is available.

- E. Budgetary accounting - The operating budgets of the General Fund and Highway Fund are prepared by the Town on the modified accrual basis of accounting. The budget is approved at Town Meeting and the Select Board sets the municipal property tax rate based on the grand list and approved budget.
- F. Estimates - The preparation of the financial statements require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenditures, or expenses, during the reported period. Actual results could differ from those estimates.
- G. Cash and cash equivalents - Cash and cash equivalents consists of cash, non-negotiable certificates of deposit and short-term investments with an original maturity of three months or less.
- H. Investments – Investments are recorded at fair value based on quoted market prices. Unrealized gains and losses in the value of investments are included in revenue.
- I. Receivables - The Town has not recorded an allowance for doubtful accounts. Management estimates that all receivables are collectible.
- J. Interfund balances and transfers - Interfund receivables and payables represent transactions incurred within the fund for other funds. These accounts are expected to be eliminated in the normal course of operations. Interfund transfers represent the flow of cash or goods from one fund to another without a requirement for repayment.
- K. Deferred outflows/inflows of resources - In addition to assets and liabilities, deferred outflows of resources and deferred inflows of resources, if applicable, are reported as separate sections in the government-wide statement of net position and the balance sheet - governmental funds. Deferred outflows of resources represent a consumption of net assets that is applicable to a future reporting period. Deferred inflows of resources represent the current acquisition of net assets that is applicable to a future reporting period.
- L. Property tax calendar - Property taxes attach as an enforceable lien on property as of April 1<sup>st</sup>. Property taxes for fiscal year 2023 were payable in one installment due on November 3, 2022. Taxes not paid by the installment due date were declared delinquent and turned over to the Delinquent Tax Collector.
- M. Capital Assets- Capital assets, which include property, plant, equipment, and infrastructure are reported in the government-wide statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The Town does not have a formal policy establishing criteria above which assets are capitalized. However, major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Donated capital assets are recorded at acquisition value at the date of donation. The Town began reporting capital assets for the year ended June 30, 2014. The Town did not retroactively report infrastructure assets for prior years. Capital assets of the Town are depreciated using the straight-line method over the following useful lives:

Building and improvements	50 years
Equipment, machinery, and vehicles	10 - 15 years
Infrastructure	50 years

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**2. Cash and cash equivalents**

As of June 30, 2023, the Town's bank balance was \$1,540,092. The corresponding carrying amount of the Town's cash was \$1,502,744. Of the Town's total bank balance, \$500,000 was covered by the FDIC and \$1,040,092 was covered through participation in a public unit deposit and backed by a letter of credit from the Federal Home Loan Bank of Boston.

Custodial credit risk - Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits might not be recovered. The Town does not have a formal deposit policy for custodial credit risk.

**3. Investments**

As of June 30, 2023, the Town reported total investments of \$878,672. The Town's investment policy establishes the investment objectives, standards of investing prudence, eligible investments and transactions, internal controls, reporting requirements, and safekeeping and custodial procedures necessary for the proper management and investment of the funds of the Town of Greensboro, Vermont.

The Town measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy:

Level 1: Quoted prices for identical assets in active markets.

Level 2: Inputs other than quoted prices included within Level 1 that are observable for the assets, either directly or indirectly.

Level 3: Unobservable inputs for the asset.

The levels relate to valuation only and do not necessarily indicate a measure of risk.

The classification and fair value of investments held as of June 30, 2023, were as follows:

<u>Investment</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Totals</u>
Money market funds and bank deposits	\$ 7,515	\$ -	\$ 7,515
Certificates of deposits - brokered	-	871,157	871,157
	<u>\$ 7,515</u>	<u>\$ 871,157</u>	<u>\$ 878,672</u>

Interest rate risk - Changes in market interest rate will affect the fair value of an interest-earning investment over time. The Town does not have a policy regarding interest rate risk. Maturities of interest-earning investments as of June 30, 2023, were as follows:

	<u>Fair Value</u>	<u>Investment Maturity</u> Less than <u>One Year</u>
Certificates of deposits - brokered	\$ <u>871,157</u>	\$ <u>871,157</u>

Credit risk - The Town's investment in brokered certificates of deposit are subject to credit risk. Credit risk is the risk that the bond issuer will not fulfill its obligation. The Town's investment policy states that credit risk will be minimized by diversifying the Town's investment portfolio so that the impact of potential losses from any one type of investment will be minimized.

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**4. Capital assets**

Changes in governmental activities capital assets consisted of the following:

	Balance July 1, <u>2022</u>	<u>Increase</u>	<u>Decrease</u>	Balance June 30, <u>2023</u>
Capital assets, not depreciated				
Land	\$ 300,346	\$ -	\$ -	\$ 300,346
Capital assets, depreciated				
Infrastructure	133,206	-	-	133,206
Buildings & improvements	1,217,344	-	-	1,217,344
Equipment, machinery and vehicles	<u>1,797,710</u>	<u>182,810</u>	<u>175,519</u>	<u>1,805,001</u>
	<u>3,148,260</u>	<u>182,810</u>	<u>175,519</u>	<u>3,155,551</u>
Capital assets, depleted				
Gravel pit	<u>142,000</u>	-	-	<u>142,000</u>
Less: accumulated depreciation and depletion				
Infrastructure	10,656	2,664	-	13,320
Buildings & improvements	421,491	23,173	-	444,664
Equipment, machinery and vehicles	1,152,062	116,518	140,415	1,128,165
Gravel pit	<u>39,994</u>	<u>1,893</u>	-	<u>41,887</u>
	<u>1,624,203</u>	<u>144,248</u>	<u>140,415</u>	<u>1,628,036</u>
Total capital assets depreciated and depleted, net	<u>1,666,057</u>	<u>38,562</u>	<u>35,104</u>	<u>1,669,515</u>
Capital assets, net, governmental activities	\$ <u>1,966,403</u>	\$ <u>38,562</u>	\$ <u>35,104</u>	\$ <u>1,969,861</u>

Depreciation expense in the governmental activities totaling \$144,248 was allocated to the following functions: general government \$5,790, public safety \$40,418, highways and streets \$97,440 and library \$600.

**5. Long-term liabilities**

Long-term liabilities consisted of the following as of June 30, 2023:

Community National Bank, fire station note payable, interest at 2.02%, principal and interest of \$64,307 due annually until October 2028	\$ 359,927
Net pension liability - VMERS	249,495
Accrued vacation	<u>2,296</u>
	<u>\$ 611,718</u>



**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**5. Long-term liabilities (continued)**

Changes in long-term liabilities for the year ended June 30, 2023, were as follows:

	Balance July 1, <u>2022</u>	<u>Additions</u>	<u>Retirements</u>	Balance June 30, <u>2023</u>	Due Within <u>One Year</u>
Governmental activities:					
Note from direct borrowing	\$ 415,834	\$ -	\$ 55,907	\$ 359,927	\$ 57,036
Net pension liability - VMERS	110,124	139,371	-	249,495	-
Accrued vacation	<u>2,296</u>	<u>-</u>	<u>-</u>	<u>2,296</u>	<u>-</u>
	<u>\$ 528,254</u>	<u>\$ 139,371</u>	<u>\$ 55,907</u>	<u>\$ 611,718</u>	<u>\$ 57,036</u>

Annual maturities of long-term notes payable as of June 30, 2023, were as follows:

Year ending June 30,	<u>Notes from Direct Borrowings</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 57,036	\$ 7,271
2025	58,189	6,118
2026	59,364	4,943
2027	60,563	3,744
2028	61,787	2,520
2029	<u>62,988</u>	<u>1,272</u>
	<u>\$ 359,927</u>	<u>\$ 25,868</u>

**6. Interfund balances**

Interfund receivable and payable balances as of June 30, 2023, were as follows:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
General Fund	\$ -	\$ 399,127
Highway Fund	228,128	-
Nonmajor Governmental Funds	<u>170,999</u>	<u>-</u>
	<u>\$ 399,127</u>	<u>\$ 399,127</u>

The interfund payable from the General Fund to the Highway Fund and Nonmajor Governmental Funds is the result of pooling cash in a common bank account.

**7. Interfund transfers**

Interfund transfers for the year ended June 30, 2023, were as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ -	\$ 207,000
Highway Fund	-	71,889
Capital Budget Fund	168,000	-
Highway Equipment Reserve Fund	101,889	-
Nonmajor Governmental Funds	<u>9,000</u>	<u>-</u>
	<u>\$ 278,889</u>	<u>\$ 278,889</u>

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**7. Interfund transfers (continued)**

Transfers out of the General Fund and Highway Fund to the Capital Budget Fund, Highway Equipment Reserve Fund and Nonmajor Governmental Funds were due to voter approved articles and budget appropriations which committed amounts for specific purposes and to record grant matches.

**8. Risk management**

The Town is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The Town manages these risks through commercial insurance packages and participation in public entity risk pools covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured loss to the Town.

**9. Pension plan – Vermont Municipal Employees’ Retirement System**

Plan description – The Vermont Municipal Employees’ Retirement System (VMERS) is a cost-sharing, multiple-employer defined benefit pension plan that is administered by the Vermont State Treasurer and its Board of Trustees. The plan was established effective July 1, 1975. The State statutory provisions, found in Title 24, V.S.A. Chapter 125, govern eligibility for benefits, service requirements, contribution requirements and benefit provisions. The general administration and responsibility for formulating administrative policy and procedures of the retirement System for its members and their beneficiaries is vested in the Board of Trustees. All assets are held in a single trust and are available to pay retirement benefits to all members. VMERS does not issue stand-alone financial reports, but instead are included as part of the State of Vermont’s Annual Comprehensive Financial Report (ACFR). The ACFR can be viewed on the State of Vermont’s Department of Finance and Management’s website.

Benefits – Full-time employees of participating municipalities are covered under VMERS. Municipalities elect coverage under Groups A, B, C or D provisions. VMERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Benefits are based on average final compensation, years of creditable service, age upon retirement, and on the benefit structure of the Group. Vesting occurs upon the attainment of five years of creditable service.

Contributions – Municipal employees participating in the plan were required to contribute 3.500%, 5.875%, 11.000%, and 12.350% of gross wages for Groups A, B, C and D, respectively, for the year ended June 30, 2023. Municipal employers were required to contribute 5.000%, 6.500%, 8.250%, and 10.850% of gross wages for Groups A, B, C and D, respectively, for the year ended June 30, 2023.

Employees of the Town are covered under Group C. Town employees contributed \$30,746 to VMERS for the year ended June 30, 2023. The Town contributed \$23,060 to VMERS for the year ended June 30, 2023.

The State of Vermont has provided the following information to all employers participating in VMERS; net pension liability, each Town’s proportionate share of the net pension liability, expected rate of return on investments and discount rates. The information specific to the Town is based on its proportionate share of VMERS relative to all participating employers. Actuarial reports and schedules of employer allocations can be obtained by visiting the office of the Vermont State Treasurer at the following internet address: [www.vermonttreasurer.gov](http://www.vermonttreasurer.gov).

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**9. Pension plan – Vermont Municipal Employees’ Retirement System (continued)**

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions – As of June 30, 2023, the Town reported a liability of \$249,495 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021. The Town’s proportion of the net pension liability was based on the Town’s proportionate share of employer contributions to the total contributions to VMERS during the June 30, 2022, fiscal year. As of the June 30, 2022, measurement date, the Town’s proportion was 0.08224%, which was an increase of 0.00742% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the Town recognized pension expense of \$46,161, related to VMERS. As of June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to VMERS from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 18,737	\$ -
Changes in assumptions	12,755	-
Difference between projected and actual earnings on pension plan investments	40,506	-
Changes in proportional share of contributions	11,486	4,144
Town contributions subsequent to the measurement date	23,060	-
	<u>\$ 106,544</u>	<u>\$ 4,144</u>

\$23,060 reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be amortized and recognized in pension expense over a period of five years.

Actuarial assumptions – The total pension liability, measured as of June 30, 2022, was based on a June 30, 2021, actuarial valuation using the following actuarial assumptions: investment rate of return 7.00%, salary increases: varying, inflation 2.30%, cost of living adjustments 1.10% to 3.00%.

The long-term expected rate of return of pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the target asset allocation as of the June 30, 2022, measurement date, are summarized in the following table:

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**9. Pension plan – Vermont Municipal Employees’ Retirement System (continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return</u>
Passive global equities	24.00%	4.30%
Active global equities	5.00%	4.30%
US equity - large cap	4.00%	3.25%
US equity - small/mid cap	3.00%	3.75%
Non-US developed market equities	7.00%	5.00%
Emerging markets debt	4.00%	3.50%
Core fixed income	19.00%	0.00%
Private & alternative credit	10.00%	4.75%
US Tips	3.00%	-0.50%
Core real estate	3.00%	3.75%
Non-core real estate	4.00%	6.00%
Private equity	10.00%	5.50%
Infrastructure/farmland	4.00%	4.25%
	100.00%	

Discount rate – The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions would continue to be made in accordance with the current funding policy at the rates set by the Board of Trustees.

The following presents the Town’s proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the Town’s proportionate share would be if it were calculated using a discount rate that is one percent lower (6.00%) or one percent higher (8.00%) than the current rate:

	1 % Decrease <u>(6.00%)</u>	Current Discount Rate <u>(7.00%)</u>	1 % Increase <u>(8.00%)</u>
Town's proportionate share of the net pension liability	\$ <u>373,857</u>	\$ <u>249,495</u>	\$ <u>147,202</u>

**10. Commitments**

Plowing Services Contract - The Town has a contract with Brian Perry & Sons Construction, Inc, to plow all driveways for Town residents who request such services through May 2025. The contract specifies payments for these services will be \$133,000, \$135,500, and \$138,000 for the fiscal years ending June 30, 2023, 2024 and 2025, respectively. For the year ended June 30, 2023, the town paid Brian Perry & Sons \$133,000 for these services.

**11. Northeast Kingdom Waste Management District**

The Town is a participating member in the Northeast Kingdom Waste Management District (the District); which is a union municipal district that exists to cooperatively and comprehensively address the solid waste management interest of its 49-member towns. The District is governed by a Board of Supervisors composed of one representative from each of the participating municipalities. The District has primary liability for its future obligations, including operating costs and debt service. Municipalities have contingent liability through membership in the District.

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**12. Governmental fund equity**

As of June 30, 2023, governmental fund balances consisted of the following:

	<u>General Fund</u>	<u>Highway Fund</u>	<u>Capital Budget Fund</u>	<u>Hwy Equip Reserve Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Funds</u>
Nonspendable for:						
Prepaid expenditures	\$ 7,912	\$ -	\$ -	\$ -	\$ -	\$ 7,912
Restricted for:						
Lake Eligo milfoil	-	-	-	-	17,395	17,395
Greensboro Grange	-	-	-	-	1,293	1,293
Energy committee	-	-	-	-	6,901	6,901
Our community park	-	-	-	-	3,720	3,720
Reappraisal	-	-	-	-	129,608	129,608
Recreation	-	-	-	-	5,732	5,732
Restoration of records	-	-	-	-	55,243	55,243
Tolman Fund - ball field	-	-	-	-	540	540
Caspian Lake beach	-	-	-	-	8,404	8,404
Caspian milfoil	-	-	-	-	16	16
Community project	-	-	-	-	364	364
Cemetery	-	-	-	-	46,431	46,431
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>275,647</u>	<u>275,647</u>
Committed for:						
Highway	-	228,128	-	-	-	228,128
Capital assets	-	-	348,818	-	-	348,818
Highway capital assets	-	-	-	856,691	-	856,691
Reappraisal	-	-	-	-	7,000	7,000
Findlay Forest	-	-	-	-	309	309
Conservation Comm.	-	-	-	-	2,080	2,080
	<u>-</u>	<u>228,128</u>	<u>348,818</u>	<u>856,691</u>	<u>9,389</u>	<u>1,443,026</u>
Unassigned	<u>534,488</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(142,620)</u>	<u>391,868</u>
	<u>\$ 542,400</u>	<u>\$ 228,128</u>	<u>\$ 348,818</u>	<u>\$ 856,691</u>	<u>\$ 142,416</u>	<u>\$ 2,118,453</u>

**TOWN OF GREENSBORO, VERMONT**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**13. Governmental activities net position**

As of June 30, 2023, governmental activities restricted net position consisted of the following:

		<u>Restricted Net Position</u>
Lake Eligo milfoil	\$	17,395
Greensboro Grange		1,293
Energy committee		6,901
Our community park		3,720
Reappraisal		129,608
Recreation		5,732
Restoration of records		55,243
Tolman Fund - ball field		540
Caspian Lake beach		8,404
Caspian milfoil		16
Community project		364
Cemetery		46,431
	\$	275,647

**14. Deficit fund balance**

The Town anticipates eliminating the June 30, 2023, fund deficits in the Grants Fund of \$1,750 and Greater Greensboro Fund of \$140,870 by receiving grant proceeds in future years.

**15. Subsequent event**

On July 31, 2023, the Town obtained a \$1,000,000 grant anticipation note at an interest rate of 5.0% due July 31, 2024, to coordinate cash flow needs associated with emergency highway repairs.

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2023**  
(Page 1 of 5)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<b>Revenues</b>				
Property taxes	\$ 972,962	\$ 972,962	\$ 984,091	\$ 11,129
Interest on delinquent taxes	-	-	1,642	1,642
Licenses and permits	5,650	5,650	6,665	1,015
Intergovernmental	152,192	152,192	157,921	5,729
Charges for services	18,900	18,900	22,979	4,079
Interest	13,000	13,000	10,060	(2,940)
Miscellaneous	-	-	14,777	14,777
Total revenues	<u>1,162,704</u>	<u>1,162,704</u>	<u>1,198,135</u>	<u>35,431</u>
<b>Expenditures</b>				
Town Clerk's office				
Payroll	87,240	87,240	89,065	(1,825)
FICA/MEDI	6,700	6,700	6,588	112
Retirement	6,750	6,750	6,804	(54)
Health insurance	17,792	17,792	16,457	1,335
Health reimbursement account	6,500	6,500	5,277	1,223
Unemployment	2,500	2,500	1,621	879
Unemployment - Library	1,200	1,200	-	1,200
Workers' compensation	600	600	305	295
Workers' compensation - Library	600	600	191	409
Office training	1,000	1,000	1,341	(341)
Employee miscellaneous	250	250	-	250
Total Town Clerk's office	<u>131,132</u>	<u>131,132</u>	<u>127,649</u>	<u>3,483</u>
Select Board				
Payroll	5,000	5,000	5,000	-
Clerk payroll	3,281	3,281	2,477	804
FICA/MEDI	383	383	306	77
Clerk FICA/MEDI	260	260	190	70
Training	250	250	38	212
Miscellaneous	500	500	-	500
Total Select Board	<u>9,674</u>	<u>9,674</u>	<u>8,011</u>	<u>1,663</u>
General				
Technology / IT	8,000	8,000	8,576	(576)
Software licenses	2,600	2,600	2,500	100
Office supplies	4,000	4,000	2,658	1,342
Telephone	4,000	4,000	4,130	(130)
Telephone - Historical Society	-	-	1,141	(1,141)
Postage	2,300	2,300	2,335	(35)
Miscellaneous	1,800	1,800	1,124	676
Copiers	2,500	2,500	2,088	412
Mileage reimbursement	400	400	195	205
NEMRC software support	5,000	5,000	4,566	434
NEMRC disaster recovery	700	700	672	28
County tax	41,000	41,000	43,163	(2,163)

*continued*

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2023**  
(Page 2 of 5)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<i>continued</i>				
Dues - VT League of Cities & Towns	2,100	2,100	2,100	-
Notices	400	400	2,257	(1,857)
4th of July	4,400	4,400	3,902	498
Green Up Day	1,500	1,500	2,222	(722)
Town Report	1,400	1,400	1,227	173
Total general	<u>82,100</u>	<u>82,100</u>	<u>84,856</u>	<u>(2,756)</u>
Elections				
Election payroll	300	300	898	(598)
Election FICA	30	30	69	(39)
Town Meeting	400	400	182	218
Elections	1,800	1,800	124	1,676
Total elections	<u>2,530</u>	<u>2,530</u>	<u>1,273</u>	<u>1,257</u>
Planning and zoning				
Zoning - payroll	23,712	23,712	21,290	2,422
Zoning - FICA/MEDI	1,814	1,814	1,339	475
Planning - FICA/MEDI	10	10	-	10
Retirement	1,989	1,989	1,961	28
Health insurance	8,348	8,348	7,215	1,133
Health Reimbursement Account	3,250	3,250	-	3,250
DRB Clerk - payroll	100	100	-	100
Training	400	400	28	372
Miscellaneous	1,000	1,000	-	1,000
Mileage	100	100	-	100
Planning - notices and advertising	500	500	-	500
Zoning - notices and advertising	750	750	615	135
Legal fees	5,000	5,000	-	5,000
Planning members	100	100	-	100
Stipends	1,200	1,200	300	900
Planning projects	3,000	3,000	550	2,450
Total planning and zoning	<u>51,273</u>	<u>51,273</u>	<u>33,298</u>	<u>17,975</u>
Listers				
NEMRC	750	750	546	204
NEMRC - Disaster recovery	750	750	821	(71)
Assessor	14,500	14,500	9,498	5,002
Total listers	<u>16,000</u>	<u>16,000</u>	<u>10,865</u>	<u>5,135</u>
Delinquent Tax Collector				
FICA/MEDI	1,408	1,408	778	630
Dog Warden				
Stipend	1,500	1,500	1,500	-
FICA/MEDI	137	137	115	22
Total Dog Warden	<u>1,637</u>	<u>1,637</u>	<u>1,615</u>	<u>22</u>
<i>continued</i>				



**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2023**  
(Page 3 of 5)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<i>continued</i>				
Town Hall and properties				
Custodian	2,600	2,600	1,120	1,480
Repairs and maintenance	17,000	17,000	31,041	(14,041)
Custodial supplies	600	600	51	549
Heating fuel	7,500	7,500	13,822	(6,322)
Contracted services	2,000	2,000	870	1,130
Electric - Town Hall	4,700	4,700	2,924	1,776
Electric - playground	450	450	378	72
Street lights	5,000	5,000	4,800	200
Village Green	50	50	122	(72)
Electric - Grange	105	105	162	(57)
Water bill	1,800	1,800	1,700	100
Generator	1,000	1,000	71	929
Grounds	10,000	10,000	16,124	(6,124)
Insurance - Town Hall	10,000	10,000	10,611	(611)
Insurance - Historical Society	1,500	1,500	1,005	495
Insurance - Library	4,000	4,000	4,005	(5)
Insurance - Greensboro Grange	400	400	226	174
Rubbish removal	2,500	2,500	-	2,500
Trash - Greensboro Bend park	-	-	7	(7)
Total Town Hall and properties	<u>71,205</u>	<u>71,205</u>	<u>89,039</u>	<u>(17,834)</u>
Caspian Beach				
Beach maintenance	1,650	1,650	2,378	(728)
Beach projects	1,650	1,650	989	661
Total Caspian Beach	<u>3,300</u>	<u>3,300</u>	<u>3,367</u>	<u>(67)</u>
Recreation				
Recreation committee	2,000	2,000	1,884	116
Police				
Insurance - Constables	400	400	226	174
Police services	200,000	200,000	190,000	10,000
Dispatch	17,005	17,005	-	17,005
Total police	<u>217,405</u>	<u>217,405</u>	<u>190,226</u>	<u>27,179</u>
Services				
Driveway plowing	133,000	133,000	133,000	-
Plowing Lake Road	3,700	3,700	3,700	-
Total services	<u>136,700</u>	<u>136,700</u>	<u>136,700</u>	<u>-</u>
Professional fees				
Audit	9,000	9,000	7,669	1,331
Legal	1,000	1,000	127	873
Total professional fees	<u>10,000</u>	<u>10,000</u>	<u>7,796</u>	<u>2,204</u>
<i>continued</i>				

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2023**  
(Page 4 of 5)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<i>continued</i>				
Fire department				
Payroll	10,500	10,500	13,884	(3,384)
FICA/MEDI	810	810	816	(6)
Workers' compensation	1,000	1,000	563	437
Dues/education	800	800	432	368
IT and software	1,750	1,750	1,720	30
Telephone	2,600	2,600	2,525	75
Firehouse - maintenance	2,250	2,250	2,726	(476)
Firehouse - garbage	200	200	-	200
Heating fuel	4,500	4,500	5,233	(733)
Electricity	2,000	2,000	1,417	583
Property and casualty insurance	5,500	5,500	6,156	(656)
Dispatch	5,370	5,370	11,643	(6,273)
Equipment fuel	1,200	1,200	1,801	(601)
Equipment repairs	5,000	5,000	2,085	2,915
New equipment	6,500	6,500	14,775	(8,275)
Radio replacement/repairs	1,500	1,500	151	1,349
Custodial supplies	400	400	1,173	(773)
Truck repair	5,000	5,000	4,039	961
Total fire department	<u>56,880</u>	<u>56,880</u>	<u>71,139</u>	<u>(14,259)</u>
Cemetery				
Payroll	550	550	550	-
FICA/MEDI	43	43	42	1
Cemetery maintenance	12,000	12,000	13,920	(1,920)
Cemetery projects	7,250	7,250	7,250	-
Corner stones	50	50	850	(800)
Flags/miscellaneous	300	300	-	300
Total cemetery	<u>20,193</u>	<u>20,193</u>	<u>22,612</u>	<u>(2,419)</u>
Caspian milfoil				
Payroll	12,000	12,000	13,930	(1,930)
FICA/MEDI	925	925	1,055	(130)
Unemployment	550	550	516	34
Workers' compensation	350	350	119	231
Total Caspian milfoil	<u>13,825</u>	<u>13,825</u>	<u>15,620</u>	<u>(1,795)</u>
Solid waste				
Payroll	3,000	3,000	1,466	1,534
FICA/MEDI	230	230	112	118
Workers' compensation	350	350	48	302
Recycling supplies	200	200	-	200
Hauling fee	4,000	4,000	3,474	526
Compost fee	1,500	1,500	1,952	(452)
<i>continued</i>				

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2023**  
(Page 5 of 5)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<i>continued</i>				
Recycle center improvements	500	500	-	500
Recycling trailer garbage	1,000	1,000	1,446	(446)
Total solid waste	<u>10,780</u>	<u>10,780</u>	<u>8,498</u>	<u>2,282</u>
<b>Appropriations</b>				
NEK Council on Aging	1,000	1,000	1,000	-
AWARE	2,000	2,000	2,000	-
Caledonia Home Health	1,400	1,400	1,400	-
Clarina Howards Nichols	1,500	1,500	1,500	-
Craftsbury Community Care	10,500	10,500	10,500	-
4 Seasons of Early Learning	9,500	9,500	9,500	-
Green Up	100	100	100	-
Greensboro Nursing Home	22,111	22,111	22,111	-
Hardwick Area Food Shelf	2,500	2,500	2,500	-
Lamoille Family	1,000	1,000	1,000	-
NEK Human Services	1,524	1,524	1,524	-
NEK Learning Services	250	250	250	-
North Country Animal League	600	600	600	-
NVDA	572	572	572	-
Orleans County Historical Society	700	700	700	-
Orleans County Citizens Advocacy	800	800	800	-
NECKA Community & Justice	300	300	300	-
Red Cross	250	250	250	-
Rescue squad	20,945	20,945	20,945	-
Rural Community Transportation	900	900	900	-
Vermont Center for Independent Living	210	210	210	-
WonderArts	3,500	3,500	3,500	-
VCRD	500	500	500	-
Total appropriations	<u>82,662</u>	<u>82,662</u>	<u>82,662</u>	<u>-</u>
<b>Special appropriations</b>				
Greensboro Free Library	30,000	30,000	30,000	-
Greensboro Historical Society	5,000	5,000	5,000	-
Total special appropriations	<u>35,000</u>	<u>35,000</u>	<u>35,000</u>	<u>-</u>
Total expenditures	<u>955,704</u>	<u>955,704</u>	<u>932,888</u>	<u>22,816</u>
Excess of revenues or (expenditures)	<u>207,000</u>	<u>207,000</u>	<u>265,247</u>	<u>58,247</u>
<b>Other financing sources (uses)</b>				
Transfer in (out)	<u>(207,000)</u>	<u>(207,000)</u>	<u>(207,000)</u>	<u>-</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 58,247</u>	<u>\$ 58,247</u>

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - Highway Fund**  
**For the Year Ended June 30, 2023**  
(Page 1 of 2)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<b>Revenues</b>				
Property taxes	\$ 687,716	\$ 687,716	\$ 687,716	\$ -
Intergovernmental	122,700	122,700	139,594	16,894
Miscellaneous	-	-	3,571	3,571
Total revenues	<u>810,416</u>	<u>810,416</u>	<u>830,881</u>	<u>20,465</u>
<b>Expenditures</b>				
Highway materials				
Gravel pit - taxes	5,250	5,250	4,268	982
Chloride	35,000	35,000	34,143	857
Sand	20,000	20,000	30,505	(10,505)
Salt	65,000	65,000	88,116	(23,116)
Gravel	35,000	35,000	16,303	18,697
Culverts	13,000	13,000	15,937	(2,937)
Signs	10,000	10,000	212	9,788
Road project materials	3,000	3,000	1,673	1,327
Total highway materials	<u>186,250</u>	<u>186,250</u>	<u>191,157</u>	<u>(4,907)</u>
Highway contracted services				
Mowing/brush	10,000	10,000	9,968	32
Road projects	3,000	3,000	6,000	(3,000)
Guard rails	6,000	6,000	4,299	1,701
Sidewalks	15,000	15,000	327	14,673
Permits	2,000	2,000	1,765	235
Total highway contracted services	<u>36,000</u>	<u>36,000</u>	<u>22,359</u>	<u>13,641</u>
Equipment operation and maintenance				
Small equipment	4,000	4,000	624	3,376
Equipment repairs	40,000	40,000	60,561	(20,561)
Equipment maintenance	30,000	30,000	42,896	(12,896)
Fuel/diesel	45,000	45,000	47,649	(2,649)
Fuel/gas	3,500	3,500	3,109	391
Equipment rental	2,000	2,000	1,368	632
Total equipment operation and maint.	<u>124,500</u>	<u>124,500</u>	<u>156,207</u>	<u>(31,707)</u>
Payroll and benefits				
Payroll	204,700	204,700	186,316	18,384
FICA/MEDI	15,675	15,675	13,866	1,809
Retirement	17,000	17,000	14,713	2,287
Health insurance	39,091	39,091	45,339	(6,248)
Health reimbursement account	16,250	16,250	18,646	(2,396)
Unemployment	4,100	4,100	1,878	2,222
Workers' comp insurance	17,000	17,000	13,040	3,960
Training	500	500	453	47
Uniforms	5,000	5,000	6,659	(1,659)
Employee miscellaneous	600	600	-	600
Total payroll and benefits	<u>319,916</u>	<u>319,916</u>	<u>300,910</u>	<u>19,006</u>

*continued*

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Revenues and Expenditures**  
**Budget and Actual - Highway Fund**  
**For the Year Ended June 30, 2023**  
(Page 2 of 2)

	Original Budget	Amended Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
<i>continued</i>				
Garage				
Garage maintenance	1,500	1,500	5,781	(4,281)
Supplies	4,000	4,000	9,100	(5,100)
Telephone	2,000	2,000	1,855	145
Heating fuel	3,400	3,400	4,359	(959)
Electricity	3,000	3,000	3,762	(762)
Water	450	450	425	25
Property and casualty insurance	9,000	9,000	10,732	(1,732)
Garbage	900	900	853	47
Mileage	150	150	447	(297)
Notices	750	750	453	297
Miscellaneous	600	600	400	200
Total garage	<u>25,750</u>	<u>25,750</u>	<u>38,167</u>	<u>(12,417)</u>
Highway projects				
Paving projects	<u>115,000</u>	<u>115,000</u>	<u>105,881</u>	<u>9,119</u>
Total expenditures	<u>807,416</u>	<u>807,416</u>	<u>814,681</u>	<u>(7,265)</u>
Excess of revenues or (expenditures)	<u>3,000</u>	<u>3,000</u>	<u>16,200</u>	<u>13,200</u>
<b>Other financing sources (uses)</b>				
Transfers in (out)	<u>(3,000)</u>	<u>(3,000)</u>	<u>(71,889)</u>	<u>(68,889)</u>
Net change in fund balances	\$ <u><u>-</u></u>	\$ <u><u>-</u></u>	\$ <u><u>(55,689)</u></u>	\$ <u><u>(55,689)</u></u>

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Proportionate Share of the Net Pension Liability**  
**June 30,**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
VMERS									
Town's proportion of the net pension liability	0.08224%	0.07482%	0.07513%	0.08221%	0.07910%	0.09538%	0.09073%	0.09708%	0.10347%
Town's proportionate share of the net pension liability	\$ 249,495	\$ 110,124	\$ 190,063	\$ 142,629	\$ 111,338	\$ 115,563	\$ 116,761	\$ 74,843	\$ 9,443
Town's covered payroll	\$ 257,205	\$ 214,368	\$ 207,613	\$ 214,189	\$ 191,219	\$ 214,858	\$ 191,827	\$ 195,611	\$ 199,517
Town's proportionate share of the net pension liability as a percentage of its covered payroll	97.00%	51.37%	91.55%	66.59%	58.23%	53.79%	60.87%	38.26%	4.73%
Plan fiduciary net position as a percentage of the total pension liability	73.60%	86.29%	74.52%	80.35%	82.60%	83.64%	80.95%	87.42%	98.32%

Notes to schedule:

Data presented as of the measurement date. Historical information prior to implementation of GASB 68 is not required.

The plan provisions used in the measurement of the net pension liability are the same as those used in the actuarial valuation as of June 30, 2021 but are updated to reflect rate increases.

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Pension Contributions**  
**For the year ended June 30,**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
VMERS									
Contractually required contribution	\$ 23,060	\$ 20,576	\$ 16,635	\$ 15,572	\$ 15,796	\$ 13,863	\$ 15,577	\$ 13,790	\$ 13,570
Contributions in relation to the contractually required contribution	<u>(23,060)</u>	<u>(20,576)</u>	<u>(16,635)</u>	<u>(15,572)</u>	<u>(15,796)</u>	<u>(13,863)</u>	<u>(15,577)</u>	<u>(13,790)</u>	<u>(13,570)</u>
Contribution deficiency (excess)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
Town's covered payroll	<u>279,507</u>	<u>257,205</u>	<u>214,638</u>	<u>207,613</u>	<u>214,189</u>	<u>191,219</u>	<u>214,858</u>	<u>191,827</u>	<u>195,611</u>
Contributions as a percentage of covered payroll	8.250%	8.000%	7.750%	7.500%	7.375%	7.250%	7.250%	7.189%	6.937%

Notes to schedule:

Historical information prior to implementation of GASB 68 is not required.

**TOWN OF GREENSBORO, VERMONT**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**June 30, 2023**  
(Page 1 of 2)

	Special Revenue Funds								
	Findlay Forest Fund	Greensboro Grange Fund	Community Project Fund	Conservation Fund	Cemetery Fund	Caspian Lake Beach Fund	Reappraisal Reserve Fund	Recreation Fund	Tolman Fund
<b>Assets</b>									
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 4,277	\$ -	\$ 8,819	\$ 70	\$ -	\$ -
Investments	-	-	-	-	44,000	-	78,000	-	-
Other assets	-	-	-	-	-	-	-	-	-
Due from other funds	<u>309</u>	<u>1,293</u>	<u>364</u>	<u>-</u>	<u>2,431</u>	<u>-</u>	<u>58,538</u>	<u>5,732</u>	<u>540</u>
Total assets	<u>\$ 309</u>	<u>\$ 1,293</u>	<u>\$ 364</u>	<u>\$ 4,277</u>	<u>\$ 46,431</u>	<u>\$ 8,819</u>	<u>\$ 136,608</u>	<u>\$ 5,732</u>	<u>\$ 540</u>
<b>Liabilities and fund balance</b>									
Liabilities:									
Grant advance	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,197</u>	<u>-</u>	<u>415</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,197</u>	<u>-</u>	<u>415</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance:									
Restricted	-	1,293	364	-	46,431	8,404	129,608	5,732	540
Committed	309	-	-	2,080	-	-	7,000	-	-
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balance	<u>309</u>	<u>1,293</u>	<u>364</u>	<u>2,080</u>	<u>46,431</u>	<u>8,404</u>	<u>136,608</u>	<u>5,732</u>	<u>540</u>
Total liabilities and fund balance	<u>\$ 309</u>	<u>\$ 1,293</u>	<u>\$ 364</u>	<u>\$ 4,277</u>	<u>\$ 46,431</u>	<u>\$ 8,819</u>	<u>\$ 136,608</u>	<u>\$ 5,732</u>	<u>\$ 540</u>

*See accompanying independent auditor's report*



**TOWN OF GREENSBORO, VERMONT**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**June 30, 2023**  
(Page 2 of 2)

	Special Revenue Funds							Total Nonmajor Governmental Funds	
	Records Preservation Fund	Grants Fund	Caspian Milfoil Fund	Energy Committee Fund	Eligo Milfoil Fund	Community Park Fund	ARPA Fund		Greater Greensboro Fund
<b>Assets</b>									
Cash and cash equivalents	\$ 16,958	\$ -	\$ 2,346	\$ 6,381	\$ 17,520	\$ -	\$ -	\$ -	\$ 56,371
Investments	-	-	-	-	-	-	-	-	122,000
Other assets	-	-	-	-	500	-	-	-	500
Due from other funds	<u>38,285</u>	<u>-</u>	<u>-</u>	<u>520</u>	<u>-</u>	<u>3,720</u>	<u>80,536</u>	<u>-</u>	<u>192,268</u>
Total assets	\$ <u>55,243</u>	\$ <u>-</u>	\$ <u>2,346</u>	\$ <u>6,901</u>	\$ <u>18,020</u>	\$ <u>3,720</u>	\$ <u>80,536</u>	\$ <u>-</u>	\$ <u>371,139</u>
<b>Liabilities and fund balance</b>									
Liabilities:									
Grant advance	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 80,536	\$ 126,918	\$ 207,454
Due to other funds	<u>-</u>	<u>1,750</u>	<u>2,330</u>	<u>-</u>	<u>625</u>	<u>-</u>	<u>-</u>	<u>13,952</u>	<u>21,269</u>
Total liabilities	<u>-</u>	<u>1,750</u>	<u>2,330</u>	<u>-</u>	<u>625</u>	<u>-</u>	<u>80,536</u>	<u>140,870</u>	<u>228,723</u>
Fund balance:									
Restricted	55,243	-	16	6,901	17,395	3,720	-	-	275,647
Committed	-	-	-	-	-	-	-	-	9,389
Unassigned	<u>-</u>	<u>(1,750)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(140,870)</u>	<u>(142,620)</u>
Total fund balance	<u>55,243</u>	<u>(1,750)</u>	<u>16</u>	<u>6,901</u>	<u>17,395</u>	<u>3,720</u>	<u>-</u>	<u>(140,870)</u>	<u>142,416</u>
Total liabilities and fund balance	\$ <u>55,243</u>	\$ <u>-</u>	\$ <u>2,346</u>	\$ <u>6,901</u>	\$ <u>18,020</u>	\$ <u>3,720</u>	\$ <u>80,536</u>	\$ <u>-</u>	\$ <u>371,139</u>

See accompanying independent auditor's report

**TOWN OF GREENSBORO, VERMONT**  
**Combining Schedule of Revenues, Expenditures and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**For the Year Ended June 30, 2023**  
(Page 1 of 2)

	Special Revenue Funds								
	Findlay Forest Fund	Greensboro Grange Fund	Community Project Fund	Conservation Fund	Cemetery Fund	Caspian Lake Beach Fund	Reappraisal Reserve Fund	Recreation Fund	Tolman Fund
<b>Revenues</b>									
Intergovernmental	\$ -	\$ 2,500	\$ -	\$ 500	\$ -	\$ -	\$ 7,803	\$ -	\$ -
Charges for services	-	-	-	-	-	-	-	-	-
Donations	-	-	-	-	1,000	6,200	-	6,000	-
Investment earnings	-	-	-	-	1,308	-	-	-	-
Total revenues	<u>-</u>	<u>2,500</u>	<u>-</u>	<u>500</u>	<u>2,308</u>	<u>6,200</u>	<u>7,803</u>	<u>6,000</u>	<u>-</u>
<b>Expenditures</b>									
Current:									
General government	-	2,500	-	1,330	-	-	850	-	-
Highways	-	-	-	-	-	-	-	-	-
Cemetery	-	-	-	-	2,000	-	-	-	-
Culture and recreation	-	-	-	-	-	5,961	-	2,467	-
Total expenditures	<u>-</u>	<u>2,500</u>	<u>-</u>	<u>1,330</u>	<u>2,000</u>	<u>5,961</u>	<u>850</u>	<u>2,467</u>	<u>-</u>
Excess of revenues or (expenditures)	-	-	-	(830)	308	239	6,953	3,533	-
<b>Other financing sources (uses)</b>									
Transfers in (out)	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,000</u>	<u>-</u>	<u>-</u>	<u>7,000</u>	<u>-</u>	<u>-</u>
Net change in fund balance	-	-	-	1,170	308	239	13,953	3,533	-
Fund balances, beginning of year	<u>309</u>	<u>\$ 1,293</u>	<u>\$ 364</u>	<u>\$ 910</u>	<u>\$ 46,123</u>	<u>\$ 8,165</u>	<u>\$ 122,655</u>	<u>\$ 2,199</u>	<u>\$ 540</u>
Fund balances, end of year	<u>\$ 309</u>	<u>\$ 1,293</u>	<u>\$ 364</u>	<u>\$ 2,080</u>	<u>\$ 46,431</u>	<u>\$ 8,404</u>	<u>\$ 136,608</u>	<u>\$ 5,732</u>	<u>\$ 540</u>

*See accompanying independent auditor's report*

**TOWN OF GREENSBORO, VERMONT**  
**Combining Schedule of Revenues, Expenditures and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**For the Year Ended June 30, 2023**  
(Page 2 of 2)

	Special Revenue Funds							Total Nonmajor Governmental Funds	
	Records Preservation Fund	Grants Fund	Caspian Milfoil Fund	Energy Committee Fund	Eligo Milfoil Fund	Community Park Fund	ARPA Fund		Greater Greensboro Fund
<b>Revenues</b>									
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 10,803
Charges for services	4,490	-	-	-	-	-	-	-	4,490
Donations	-	-	-	-	-	-	-	-	13,200
Investment earnings	9	-	-	-	-	-	128,462	-	129,779
Total revenues	<u>4,499</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>128,462</u>	<u>-</u>	<u>158,272</u>
<b>Expenditures</b>									
Current:									
General government	795	-	-	-	-	-	128,462	67,572	201,509
Highways	-	1,750	-	-	-	-	-	-	1,750
Cemetery	-	-	-	-	-	-	-	-	2,000
Culture and recreation	-	-	-	-	-	-	-	-	8,428
Total expenditures	<u>795</u>	<u>1,750</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>128,462</u>	<u>67,572</u>	<u>213,687</u>
Excess of revenues or (expenditures)	3,704	(1,750)	-	-	-	-	-	(67,572)	(55,415)
<b>Other financing sources (uses)</b>									
Transfers in (out)	-	-	-	-	-	-	-	-	9,000
Net change in fund balances	3,704	(1,750)	-	-	-	-	-	(67,572)	(46,415)
Fund balances, beginning of year	<u>51,539</u>	<u>\$ -</u>	<u>\$ 16</u>	<u>\$ 6,901</u>	<u>\$ 17,395</u>	<u>\$ 3,720</u>	<u>\$ -</u>	<u>\$ (73,298)</u>	<u>188,831</u>
Fund balances, end of year	<u>\$ 55,243</u>	<u>\$ (1,750)</u>	<u>\$ 16</u>	<u>\$ 6,901</u>	<u>\$ 17,395</u>	<u>\$ 3,720</u>	<u>\$ -</u>	<u>\$ (140,870)</u>	<u>\$ 142,416</u>

*See accompanying independent auditor's report*

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Select Board  
Town of Greensboro, Vermont

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Greensboro, Vermont, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Greensboro, Vermont's basic financial statements and have issued our report thereon dated December 20, 2023.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Greensboro, Vermont's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Greensboro, Vermont's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Greensboro, Vermont's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings as items 2023-001 and 2023-005 that we consider to be significant deficiencies.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Greensboro, Vermont's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The Select Board  
Town of Greensboro, Vermont

### **Town of Greensboro, Vermont's Response to Findings**

The Town of Greensboro, Vermont has not reported management's response to the findings as required by *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Pace & Hawley, LLC*

Berlin, Vermont  
December 20, 2023

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Findings**  
**For the Year Ended June 30, 2023**

**2023-001 Balance Sheet Accounts Reconciliations**

Condition: Certain balance sheet accounts are not accurately reconciled to supporting documentation and reconciliations are not reviewed by a second person. Specifically, grants receivable, capital assets and investment accounts were not adjusted and reconciled to actual balances at fiscal year-end.

Criteria: Generally accepted accounting principles require material transactions to reflect actual transactions and balances.

Cause: Town personnel did not complete proper fiscal year end closing procedures.

Effect: We proposed numerous audit adjustments to properly report balance sheet accounts including adjustments posted to investment balances. Without correction, the financial statements would have been misstated.

Recommendation: We recommend that the Town consider, document, and implement year end closing procedures which include reconciling significant balance sheet accounts to supporting documentation and have a second knowledgeable person review those reconciliations for propriety.

**2023-002 Internal Controls Over Bank Disbursements**

Condition: The Treasurer has primary access to the general ledger and can distribute funds from bank accounts and bank statements are not reviewed by someone other than the Treasurer.

Criteria: Generally, custody of funds and accounting are duties that ideally would be performed by separate individuals.

Cause: The Town did not have sufficient personnel to separate the treasury and accounting functions.

Effect: Disbursements could be made from the bank accounts without proper approval.

Recommendation: We recommend that someone other than the Treasurer receive bank statements directly from the bank or access an electronic copy of the bank statement from the bank's internet website. This person should review the bank statements for propriety, select disbursements, including electronic transactions, and verify they are proper.

**2023-003 General Journal Entry Review and Documentation**

Condition: Backup documentation was not sufficient to provide evidence of why particular general journal entries were recorded and a review of the general journal entries was not completed by a knowledgeable person.

Criteria: Generally, documentation should be retained to allow a knowledgeable person to understand why a general journal entry was posted to the accounting system.

Cause: Town personnel did not devote enough time adequately documenting general journal entries.

Effect: Transactions could be improperly posted to the accounting records.

Recommendation: We recommend that the Town retain documentation for each significant general journal entry recorded in NEMRC and that a knowledgeable person review the journal entry.

**TOWN OF GREENSBORO, VERMONT**  
**Schedule of Findings**  
**For the Year Ended June 30, 2023**

**2023-004 Capital Assets**

Condition: The Town did not review the Excel capital listing and reconcile the listing to the Town's general ledger.

Criteria: GASB 34 requires capital assets to be reported on the government wide statements.

Cause: Town personnel did not devote enough time and attention to adequately prepare and adjust the Town's listing of capital assets and general ledger.

Effect: Without correction, the capital asset listing maintained by the Town and the Town's general ledger would have been misstated.

Recommendation: We recommend that the Town develop a control to identify additions and disposals during normal ongoing financial management functions. A staff member should update the Excel listing of capital assets and adjust the general ledger for the annual activity and the Excel listing should be reconciled to the general ledger and reviewed by a person knowledgeable in accounting matters.

**2023-005 Investments**

Condition: During the year ended June 30, 2023, the Town transferred some assets to an investment brokerage firm which invested a portion of the Town's assets in brokered certificates of deposits. However, insufficient internal controls over financial reporting were developed, implemented and monitored to ensure that activity in the investment account was properly recorded.

Criteria: Generally accepted accounting principles require material transactions to reflect actual transactions and balances.

Cause: Town personnel did not devote enough time and attention to adequately prepare and adjust the Town's listing of investment activity and general ledger.

Effect: Without correction, the investments activity would be misstated in the Town's financial statements.

Recommendation: We recommend that the Town develop an Excel spreadsheet to record activity from the monthly investment statements to the Town's general ledger. After adjustment the general ledger should be reconciled to the investment. Both the Excel spreadsheet and reconciliation should be reviewed by a person knowledgeable in accounting matters.